

Annual Financial Statements

For the Year Ended June 30, 2019

Town of Holderness, New Hampshire

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INDEPENDENT AUDITORS' REPORT

To the Board of Selectmen
Town of Holderness, New Hampshire

Additional Offices: Nashua, NH Andover, MA Greenfield, MA Ellsworth, ME

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Town of Holderness, New Hampshire, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the

financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Town of Holderness, New Hampshire, as of June 30, 2019, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, and certain Pension and OPEB schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

February 10, 2020

Melanson Heath

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Holderness, New Hampshire (the Town), we offer readers this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2019.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to basic financial statements. The basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities include general government, public safety, highways and streets, sanitation, health and human service, welfare, culture and recreation, and conservation.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into two categories: governmental funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets and deferred out-flows exceeded liabilities and deferred inflows by \$6,753,212 (i.e., net position), a change of \$(145,077) in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$2,938,331 a change of \$102,592 in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$1,723,152, a change of \$60,856 in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current fiscal year.

NET POSITION

	Governmental Activities					
		<u>2018</u>				
Current and other assets Capital assets	\$	8,012,834 5,305,734	\$ _	8,193,201 5,443,851		
Total assets		13,318,568		13,637,052		
Deferred outflows of resources		303,424		362,049		
Current liabilities		73,129		42,900		
Noncurrent liabilities	-	1,693,839	_	1,687,608		
Total liabilities		1,766,968		1,730,508		
Deferred inflows of resources		5,101,812		5,370,304		
Net investment in capital assets		5,305,734		5,443,851		
Restricted		71,953		85,645		
Unrestricted	-	1,375,525	_	1,368,793		
Total net position	\$	6,753,212	\$_	6,898,289		

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent year, total net position was \$6,753,212, a change of \$(145,077) in comparison to the prior year.

The largest portion of net position \$5,305,734 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$71,953 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position \$1,375,525 may be used to meet the government's ongoing obligations to citizens and creditors.

CHANGES IN NET POSITION

	Governmental Activities				
		<u>2019</u>	2018		
Revenues:					
Program revenues:					
Charges for services	\$	309,221	\$	244,927	
Operating grants and contributions		11,507		11	
General revenues:					
Property taxes		1,594,363		1,781,749	
Motor vehicle permits		516,665		512,338	
Penalties and interest on taxes		46,815		92,916	
Grants and contributions not restricted to specific					
programs		193,119		245,447	
Investment income		82,834		40,897	
Miscellaneous revenue		5,027	_	53,774	
Total revenues		2,759,551		2,972,059	
Expenses:					
General government		857,268		837,247	
Public safety		877,061		781,310	
Highway and streets		614,498		504,789	
Sanitation		248,745		189,245	
Health and human services		40,133		39,197	
Welfare		4,401		3,841	
Culture and recreation		258,724		242,251	
Conservation		3,798		2,374	
Interest expense		-	_	1,359	
Total expenses		2,904,628	_	2,601,613	
Change in net position		(145,077)		370,446	
Net position - beginning of year		6,898,289	_	6,527,843	
Net position - end of year	\$	6,753,212	\$ <u>_</u>	6,898,289	

Governmental activities. Governmental activities for the year resulted in a change in net position of \$(145,077). Key elements of this change are as follows:

General fund operating results, as discussed		
further in Section D	\$	116,284
Other governmental funds operations		(13,692)
Depreciation expense		(278,789)
Change in Net Pension and Net OPEB liabilities,		
including deferred outflows and inflows		(80,544)
Capital assets acquired from revenue sources		140,672
Other	_	(29,008)
Total	\$_	(145,077)

D. FINANCIAL ANALYSIS OF FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$2,938,331, a change of \$102,592 in comparison to the prior year. Key elements of this change are as follows:

General fund operating results	\$	116,284
Nonmajor funds operating results		(13,692)
Total	\$_	102,592

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$1,723,152, while total fund balance was \$2,866,378. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below:

				% of
				Total General
General Fund	6/30/19	6/30/18	<u>Change</u>	Fund Expenditures
Unassigned fund balance	\$ 1,723,152	\$ 1,662,296	\$ 60,856	65.1%
Total fund balance	\$ 2,866,378	\$ 2,750,094	\$ 116,284	108.3%

The fund balance of the general fund changed by \$116,284 during the current fiscal year. Key factors in this change are as follows:

Use of fund balance as a funding source	\$	(163,632)
Revenues in excess of budget		106,324
Expenditures less than budget		122,229
Tax collections compared to budget		(2,326)
Prior year encumbrances in excess of current year		(53,156)
Change in capital reserves	_	106,845
Total	\$_	116,284

Included in the total general fund balance are the Town's capital reserve account(s) with the following balance(s):

		6/30/19		6/30/18		<u>Change</u>
Capital Reserve	\$_	1,126,156	\$_	1,019,311	\$_	106,845
Total	\$_	1,126,156	\$_	1,019,311	\$_	106,845

Individual year end accounts(s) include the following balance(s):

Road Construction	\$ 245,372
Fire Truck	160,496
Conservation Commission	117,299
Municipal Buildings	97,192
Employee Post Employment Benefit Expendable	48,882
Library Technology	47,318
Transfer Station Equipment	43,217
Employee Health Insurance	42,264
Library Improvement Fund	39,093
Cable TV Expansion E Holderness	36,476
Police Cruiser	32,783
Master Plan	30,701
Town Revaluation	27,132
Recreation Path Maintenance	24,436
Abatement Legal Defense	22,512
Other capital reserves account(s)	110,983
Total	\$ 1,126,156

E. GENERAL FUND BUDGETARY HIGHLIGHTS

There were no differences between the original budget and the final budget.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental activities at year-end amounted to \$5,305,734 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, and machinery and equipment.

Major capital asset events during the current fiscal year included the following:

Governmental:

New addition:

2019 Ford F550 \$ 51,892 2018 Ford Taurus Interceptor \$ 40,233 Equipment for Fire Dept Forestry Vehicle \$ 29,447

Additional information on capital assets can be found in the Notes to the Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Holderness' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Board of Selectmen

Town of Holderness

P.O. Box 203, Holderness

Holderness, New Hampshire 03245

(603) 968-3537

STATEMENT OF NET POSITION

JUNE 30, 2019

	Governmental <u>Activities</u>		
Assets			
Current:			
Cash and short-term investments	\$ 5,231,862		
Investments	256,814		
Restricted cash	1,126,156		
Receivables, net of allowance for uncollectibles:			
Property taxes	1,330,815		
User fees	240		
Other assets	26,707		
Noncurrent:			
Receivables, net of allowance for uncollectibles:			
Property taxes	40,240		
Land and construction in progress	1,296,888		
Other capital assets, net of accumulated depreciation	4,008,846		
Deferred Outflows of Resources			
Related to pensions	276,064		
Related to OPEB	27,360		
Total Assets and Deferred Outflows of Resources	13,621,992		
Liabilities			
Current:			
Accounts payable	32,068		
Accrued expenses	25,863		
Other current liabilities	11,422		
Current portion of long-term liabilities:	,		
Other	3,776		
Noncurrent:	,		
Net pension liability	1,435,147		
Net OPEB liability	224,713		
Other, net of current portion	33,979		
Deferred Inflows of Resources			
Related to pensions	161,354		
Related to OPEB	516		
Unavailable revenues	4,939,942		
Total Liabilities and Deferred Inflows of Resources	6,868,780		
	, ,		
Net Position			
Net investment in capital assets	5,305,734		
Restricted for:			
Grants and other statutory restrictions	57,258		
Permanent funds:			
Nonexpendable	4,750		
Expendable	9,945		
Other purposes			
Unrestricted	1,375,525		
Total Net Position	\$ 6,753,212		

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2019

				Prog	ram Revenu	ıor	Re	et (Expenses) evenues and Changes in Jet Position
			_	FIOS		Operating		NEC FOSITION
			(Charges for		Grants and	G	overnmental
		<u>Expenses</u>	•	Services		ntributions	O.	Activities
Governmental Activities		<u>гхрспэсэ</u>		<u>JCI VICCS</u>	<u>co</u>	indributions.		Activities
General government	\$	857,268	\$	50,490	\$	11,507	\$	(795,271)
Public safety	Ų	877,061	Y	149,317	Y	-	Y	(727,744)
Highway and streets		614,498		-		_		(614,498)
Sanitation		248,745		51,358		_		(197,387)
Health and human services		40,133		-		_		(40,133)
Welfare		4,401		_		_		(4,401)
Culture and recreation		258,724		58,056		_		(200,668)
Conservation	_	3,798	_	-		-		(3,798)
Total	\$_	2,904,628	\$_	309,221	\$	11,507		(2,583,900)
			Ge	eneral Revenu	ıes			
			F	roperty taxes	5			1,594,363
			N	Motor vehicle	permits			516,665
			F	enalties, inte	erest and ot	her taxes		46,815
			0	Grants and co	ntributions	not		
				restricted to	specific pr	ograms		193,119
			- 1	nvestment in	come			82,834
			N	Miscellaneou	S			5,027
			То	tal general re	evenues		_	2,438,823
				Change in N	let Position			(145,077)
			Ne	et Position				
				Beginning of	year		_	6,898,289
				End of year			\$	6,753,212

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2019

Assets		<u>General</u>		Nonmajor overnmental <u>Funds</u>	G	Total Governmental <u>Funds</u>
Cash and short-term investments	\$	5,217,167	\$	14,695	\$	5,231,862
Investments		256,814		-		256,814
Restricted cash		1,126,156		-		1,126,156
Receivables:						
Property taxes		1,444,699		-		1,444,699
Due from other funds		-		57,258		57,258
Other assets	_	1,979	_	-	_	1,979
Total Assets	\$_	8,046,815	\$_	71,953	\$ <u></u>	8,118,768
Liabilities						
Accounts payable	\$	32,068	\$	-	\$	32,068
Accrued liabilities		25,863		-		25,863
Due to other funds		57,258		-		57,258
Other liabilities	_	11,422	_	-	_	11,422
Total Liabilities		126,611		-		126,611
Deferred Inflows of Resources						
Unavailable revenues		5,053,826		-		5,053,826
Fund Balances						
Nonspendable		1,739		4,750		6,489
Restricted		-		67,203		67,203
Committed		1,126,156		-		1,126,156
Assigned		15,331		-		15,331
Unassigned	_	1,723,152	_		_	1,723,152
Total Fund Balances	_	2,866,378	_	71,953	_	2,938,331
Total Liabilities, Deferred Inflows of						
Resources and Fund Balances	\$_	8,046,815	\$_	71,953	\$_	8,118,768

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2019

Total governmental fund balances	\$	2,938,331
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		5,305,734
Revenues are reported on the accrual basis of accounting and are not deferred until collection.		40,240
Long-term liabilities, including bonds payable, net pension liability, and net OPEB liability are not due and payable in the current period and, therefore, are not reported in the		(1,697,615)
Net deferred outflows and inflows of resources related to net pension liability		114,710
Net deferred outflows and inflows of resources related to net OPEB liability		26,844
Other	_	24,968
Net position of governmental activities	\$ <u></u>	6,753,212

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2019

Revenues		<u>General</u>		Nonmajor Governmental <u>Funds</u>		Total Governmental <u>Funds</u>
Property taxes	\$	1,668,335	\$		\$	1,668,335
Charges for services	Ç	242,815	ڔ	23,146	ڔ	265,961
Intergovernmental		242,813		23,140		200,526
Licenses and permits		559,925		-		559,925
Investment income		82,510		324		82,834
Miscellaneous		9,127		-		9,127
Wilsterialicous	-	9,127	-		•	9,127
Total Revenues		2,763,238		23,470		2,786,708
Expenditures						
Current:						
General government		749,194		-		749,194
Public safety		689,619		15,958		705,577
Highway and streets		333,757		-		333,757
Sanitation		214,806		-		214,806
Health and human services		40,133		-		40,133
Welfare		4,401		-		4,401
Culture and recreation		214,690		21,204		235,894
Conservation		3,798		-		3,798
Capital outlay	_	396,556	-			396,556
Total Expenditures	-	2,646,954	-	37,162		2,684,116
Excess (deficiency) of revenues over expenditures		116,284		(13,692)		102,592
Fund Balance, at Beginning of Year	_	2,750,094	-	85,645		2,835,739
Fund Balance, at End of Year	\$	2,866,378	\$_	71,953	\$	2,938,331

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2019

Net changes in fund balances - total governmental funds	\$	102,592
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:		
Capital outlay		140,672
Depreciation		(278,789)
Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., property tax) differ between the two statements. This amount represents the net change in deferred revenue.		(27,157)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Net pension liability and related deferred outflows and inflows of resources		9,588
Net OPEB liability and related deferred outflows and inflows of resources		(90,132)
Other differences.	_	(1,851)
Change in net position of governmental activities	\$_	(145,077)

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2019

		Budgeted Amounts					Variance with		
		Original <u>Budget</u>		Final <u>Budget</u>		Actual <u>Amounts</u>	I	Final Budget Positive (Negative)	
Revenues									
Property taxes	\$	1,623,845	\$	1,623,845	\$	1,623,845	\$	-	
Interest, penalties and other taxes		58,100		58,100		46,815		(11,285)	
Charges for service		212,345		212,345		242,815		30,470	
Licenses and permits		508,975		508,975		559,925		50,950	
Intergovernmental		182,409		182,409		200,526		18,117	
Investment income		22,250		22,250		56,165		33,915	
Miscellaneous	_	10,300	_	10,300	_	9,290	_	(1,010)	
Total Revenues		2,618,224		2,618,224		2,739,381		121,157	
Expenditures									
General government		836,008		836,008		754,794		81,214	
Public safety		690,868		690,868		689,619		1,249	
Highway and streets		327,874		327,874		333,757		(5,883)	
Sanitation		198,771		198,771		214,806		(16,035)	
Health and human services		43,772		43,772		40,133		3,639	
Welfare		25,000		25,000		4,401		20,599	
Culture and recreation		226,090		226,090		214,690		11,400	
Conservation		6,073		6,073		3,798		2,275	
Capital outlay	_	361,571	_	361,571	_	337,800	-	23,771	
Total Expenditures	_	2,716,027	_	2,716,027	_	2,593,798	-	122,229	
Excess (deficiency) of revenues over expenditures		(97,803)		(97,803)		145,583		243,386	
Other Financing Sources/Uses									
Use of fund balance:									
To reduce the tax rate		150,000		150,000		150,000		-	
To fund articles		13,632		13,632		13,632		-	
Transfers in:									
From capital reserve funds		351,303		351,303		336,470		(14,833)	
Transfers out:									
To capital reserve funds	_	(417,132)	_	(417,132)	_	(417,132)	_	-	
Total Other Financing Sources/Uses	_	97,803	_	97,803	_	82,970	-	(14,833)	
Excess (deficiency) of revenues and other sources									
over expenditures and other uses	\$		\$_	-	\$_	228,553	\$_	228,553	

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2019

Assets	Private Purpose Trust <u>Funds</u>	Agency <u>Funds</u>
Cash and short-term investments	\$ <u>147,605</u> \$	288,420
Total Assets	147,605	288,420
Liabilities Other liabilities Total Liabilities		288,420 288,420
Net Position Restricted for other purposes Total Net Position	147,605 \$147,605	

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2019

	Private		
	Purpose		
	<u>Trust Funds</u>		
Additions			
Contributions: Contributions	\$ 15,975		
Interest	5,567		
Total additions	21,542		
Deductions			
Other	19,300		
Total deductions	19,300		
Net decrease	2,242		
Net position restricted for other purposes			
Beginning of year	145,363		
End of year	\$ 147,605		

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Town of Holderness (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. Reporting Entity

The Town is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2019, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, certain expenditures such as debt service, claims and judgments, compensated absences, OPEB, and pension are recorded only when payment is due.

The Town reports the following major governmental funds:

• The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The fiduciary fund financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

The Town reports the following fiduciary funds:

- The private-purpose trust fund is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.
- The agency funds account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. Agency funds report only assets and liabilities, and therefore, have no measurement focus.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain special revenue and permanent funds segregate cash and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments for the Town consist of a certificate of deposit, which is reported at cost.

F. Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from/to other funds" (i.e., the current portion of interfund loans).

G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of 5 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	15-30
Buildings and building improvements	15-40
Infrastructure	10-40
Machinery, equipment, and vehicles	5-25
Software	5

H. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation. All vested sick and vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position.

J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> – Generally, Generally, fund balance represents the difference between the current assets and current liabilities/deferred inflows. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and, therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned and unassigned.

<u>Net Position</u> - Net position represents the difference between assets and liabilities/deferred inflows. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance, and Accountability

A. Budgetary Information

The Town's budget is originally prepared by the Select Board's office with the cooperation of the various department heads. The budget is then reviewed by the Budget Committee, in accordance with the Municipal Budget Law. After reviewing the budget, the Committee holds a public hearing for discussion.

The Budget Committee's budget is then submitted for approval at the annual Town Meeting. The approved budget is subsequently reported to the State of New Hampshire on the statement of appropriation form in order to establish the current property tax rate.

The Select Board cannot increase the total of the budget approved at Town Meeting; however, they have the authority to reclassify its components when necessary.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general fund are based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

						Other
					Fi	nancing
General Fund		Revenues		Expenditures	<u>Sou</u>	rces/Uses
(GAAP basis)	\$	2,763,238	\$	2,646,954	\$	-
Adjust tax revenue to accrual basis		2,326		-		-
Reverse beginning of year appropriation carryforwards from						
expenditures		-		(68,487)		-
Add end-of-year appropriation carryforwards from expenditures		-		15,331		-
Recognize use of fund balance as						
funding source		-		-		163,632
To eliminate capital reserve activity	_	(26,183)	_			(80,662)
Budgetary basis	\$_	2,739,381	\$_	2,593,798	\$ _	82,970

3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. RSA 48:16 limits "deposit in any one bank shall not at any time exceed the sum of its paid-up capital and surplus, exception that a Town with a population in excess of 50,000 is authorized to deposit funds in a solvent bank in excess of the paid-up capital surplus of said bank." The Town does not have a deposit policy for custodial credit risk.

As of June 30, 2019, none of the Town's bank balance of \$7,029,685 was exposed to custodial credit risk as uninsured and/or uncollateralized.

4. Investments

The following is a summary of the Town's investments as of June 30, 2019:

<u>Investment Type</u>	<u>Amount</u>		
Certificates of deposits	\$ 256,814		
Total investments	\$ 256,814		

A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. State law employs the prudent person rule whereby investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments.

Presented below is the actual rating as of year-end for each investment type of the Town:

			Rating as of Year End			
Investment Type		<u>Amount</u>	<u>Un</u>	<u>rated</u>		
Certificates of deposit	\$_	256,814	\$	256,814		
Total	\$	256,814	\$	256,814		

B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have formal investment policies related to custodial credit risk.

As of June 30, 2019, \$256,814 of the Town's total investments were subject to custodial credit risk exposure because the related securities are uninsured, unregistered, and/or held by the Town's brokerage firm, which is also the counterparty to these securities as follows:

						Held by
				Held by	Co	ounterparty's
Investment Type	2	<u>Amount</u>	Co	unterparty	<u>Tı</u>	rust or Agent
Certificates of deposit	\$_	256,814	\$_	256,814	\$_	
Total	\$_	256,814	\$_	256,814	\$	

C. Concentration of Credit Risk

As of June 30, 2019, the Town's investments is a certificate of deposit with Woodsville Guaranty Savings Bank.

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal policy relating to interest rate risk.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows:

		Investment Maturities (in Years)								
		Fair	Fair Less					More	?	
Investment Type		<u>Value</u>	Than 1	=	<u>1-5</u>	<u>6-10</u>	<u>T</u>	han 1	<u>LO</u>	N/A
Certificates of deposit	\$_	256,814	\$ <u>-</u>	\$_	256,814 \$	-	_\$_	-	\$_	-
Total	\$_	256,814	\$	\$_	256,814 \$	-	\$_	-	\$_	-

E. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The Town does not have formal investment policies related to foreign currency risk.

F. Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by Governmental Accounting Standards Board Statement No. 72 Fair Value Measurement and Application (GASB 72).

Investments for the Town consist of a certificate of deposit, which is reported at cost.

5. Restricted Cash

Restricted cash represents capital reserves funds held by the trustees of trust funds as of June 30, 2019.

6. Property Taxes Receivable

The Town bills property taxes semi-annually, in May and November. Property tax revenues are recognized in the fiscal year for which taxes have been levied. Property taxes are due on

July 1 and December 1. Delinquent accounts are charged 8% interest. In March of the next year, a lien is recorded on delinquent property at the Registry of Deeds. The Town purchases all the delinquent accounts by paying the delinquent balance, recording costs, and accrued interest. The accounts that are liened by the Town will be reclassified from property taxes receivable to unredeemed tax liens receivable. After this date, delinquent accounts will be charged interest at a rate of 12%. The Town annually budgets amounts (overlay for abatements) for property tax abatements and refunds.

Property taxes receivable at June 30, 2019 consists of the following:

Receivables:	Gross Amount (fund basis)		Allowance for Doubtful Accounts		Current <u>Portion</u>	Long- Term Portion		
Real estate taxes Tax liens	\$ 1,330,815 113,884	\$ _	- (73,644)	\$_	1,330,815 -	\$	- 40,240	
Total property taxes	\$ 1,444,699	\$_	(73,644)	\$_	1,330,815	\$	40,240	

Taxes Collected for Others

The Town collects taxes for the State of New Hampshire, the Holderness School District, the Pemi-Baker Regional School District, and the County of Grafton. Payments to the other taxing units are normally made throughout the year. The ultimate responsibility for the collection of taxes rests with the Town.

7. Interfund Fund Accounts

Receivables/Payables

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of interfund receivable and payable accounts:

	Due From	Due To
<u>Fund</u>	Other Funds	Other Funds
General Fund	\$ -	\$ 57,258
Special Revenue Funds	57,258	
Total	\$ 57,258	\$57,258_

8. Capital Assets

Capital asset activity for the year ended June 30, 2019 was as follows:

		Beginning <u>Balance</u>		<u>Increases</u>		<u>Decreases</u>		Ending <u>Balance</u>
Governmental Activities								
Capital assets, being depreciated:								
Land improvements	\$	154,422	\$	-	\$	-	\$	154,422
Buildings and improvements		2,826,124		-		-		2,826,124
Machinery, equipment, and vehicles		2,014,861		140,672		(72,367)		2,083,166
Infrastructure	_	2,026,201	-		-		_	2,026,201
Total capital assets, being depreciated		7,021,608		140,672		(72,367)		7,089,913
Less accumulated depreciation for:								
Land improvements		(92,220)		(3,861)		-		(96,081)
Buildings and improvements		(756,327)		(69,403)		-		(825,730)
Machinery, equipment, and vehicles		(1,187,873)		(106,111)		72,367		(1,221,617)
Infrastructure	_	(838,225)	-	(99,414)	-	<u>-</u>	_	(937,639)
Total accumulated depreciation	_	(2,874,645)	-	(278,789)	-	72,367	_	(3,081,067)
Total capital assets, being depreciated, net		4,146,963		(138,117)		-		4,008,846
Capital assets, not being depreciated:								
Land	_	1,296,888	-		_	-	_	1,296,888
Total capital assets, not being depreciated	_	1,296,888	-		-		_	1,296,888
Governmental activities capital assets, net	\$_	5,443,851	\$	(138,117)	\$.		\$_	5,305,734

Depreciation expense was charged to functions of the Town as follows:

Governmental Activities		
General government	\$	13,728
Public safety		74,622
Highways and streets		156,090 *
Sanitation		10,399
Culture and recreation	_	23,950
Total governmental activities	\$_	278,789

^{*}Note: Highway and streets includes depreciation costs for infrastructure

9. Deferred Outflows of Resources

Deferred outflows of resources represent the consumption of net position by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pensions and OPEB, in accordance with GASB Statements No. 68 and 75, are more fully discussed in the corresponding pension and OPEB notes.

10. Accounts Payable

Accounts payable represent fiscal 2019 expenditures paid in fiscal 2020.

11. Long-Term Debt

A. Changes in General Long-Term Liabilities

During the year ended June 30, 2019, the following changes occurred in long-term liabilities:

		Beginning <u>Balance</u>	<u>Additions</u>	<u>R</u>	eductions		Ending <u>Balance</u>		Less Current <u>Portion</u>		Equals Long-Term <u>Portion</u>
Governmental Activities											
Net pension liability	\$	1,532,882	\$	\$	(97,735)	\$	1,435,147	\$	-	\$	1,435,147
Net OPEB liability		122,412	102,301		-		224,713		-		224,713
Other:											
Compensated absences	_	35,904	1,851	_		_	37,755	_	(3,776)	_	33,979
Subtotal - other	_	35,904	1,851	_		_	37,755	-	(3,776)	_	33,979
Totals	\$	1,691,198	\$ 104,152	\$_	(97,735)	\$	1,697,615	\$	(3,776)	\$_	1,693,839

12. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net position by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. Deferred inflows of resources related to pension and OPEB will be recognized as expense in future years and is more fully described in the corresponding pension and OPEB notes. *Unavailable revenues* are reported in the governmental funds balance sheet in connection with receivables for which revenues are not considered available to liquidate liabilities of the current year.

13. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town has implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2019:

<u>Nonspendable</u> - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes general fund reserves for prepaid expenditures and nonmajor governmental fund reserves for the principal portion of permanent trust funds.

<u>Restricted</u> - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes general fund encumbrances funded by bond issuances, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing special article appropriations approved at Town Meeting, capital reserve funds set aside by Town Meeting vote (now reported as part of the general fund per GASB 54), and various special revenue funds.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period.

Unassigned - Represents amounts that are available to be spent in future periods.

Following is a breakdown of the Town's fund balances at June 30, 2019:

	Nonmajor General Governmental <u>Fund</u> <u>Funds</u>			Total Governmenta <u>Funds</u>		
Nonspendable Prepaid expenditures Nonexpendable permanent funds	\$_	1,739 -	\$	- 4,750	\$	1,739 4,750
Total Nonexpendable		1,739		4,750		6,489
Restricted Special revenue funds Expendable permanent funds	<u>-</u>	- -		57,258 9,945		57,258 9,945
Total Restricted		-		67,203		67,203
Committed Capital reserve funds Total Committed	-	1,126,156 1,126,156		<u>-</u>	,	1,126,156 1,126,156
Assigned Encumbrances General government Capital outlay	_	5,600 9,731		- -		5,600 9,731
Total Assigned		15,331		-		15,331
Unassigned General fund	-	1,723,152			,	1,723,152
Total Unassigned	_	1,723,152				1,723,152
Total Fund Balance	\$_	2,866,378	\$	71,953	\$	2,938,331

14. General Fund Unassigned Fund Balance

The unassigned general fund balance reported on the balance sheet is stated in accordance with generally accepted accounting principles (GAAP), which differs in respect to how unassigned fund balance is reported in accordance with the budgetary basis for reporting for the State of New Hampshire for tax rate setting purposes. The major difference is the State of New Hampshire considers revenues in connection with property tax receivables to be available to liquidate liabilities when billed rather than received.

The following summarizes the specific differences between GAAP basis and budgetary basis of reporting the general fund unassigned fund balance:

GAAP basis balance	\$ 1,723,152
Other GAAP differences	50,516
Tax Rate Setting Balance	\$ 1,773,668

15. Retirement System

The Town follows the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, with respect to the State of New Hampshire Retirement System (NHRS).

A. Plan Description

Full-time employees participate in the New Hampshire Retirement System (NHRS), a cost-sharing, multiple-employer defined benefit contributory pension plan and trust established in 1967 by RSA 100-A:2 and qualified as a tax-exempt organization under Sections 401(a) and 501(a) of the Internal Revenue Code. The plan is a contributory, defined benefit plan providing service, disability, death, and vested retirement benefits to members and their beneficiaries. Substantially all full-time state employees, public school teachers and administrators, permanent firefighters, and permanent police officers within the State of New Hampshire are eligible and required to participate in the system. Full-time employees of political subdivisions, including counties, municipalities, and school districts, are also eligible to participate as a group if the governing body of the political subdivision has elected participation.

The New Hampshire Retirement System, a Public Employees Retirement System (PERS), is divided into two membership groups. State or local employees and teachers belong to *Group II*. Police officers and firefighters belong to *Group II*. All assets are held in a single trust and are available to each group. Additional information is disclosed in the NHRS annual report publicly available from the New Hampshire Retirement System located at 54 Regional Drive, Concord, New Hampshire 03301-8507.

B. Benefits Provided

Group I benefits are provided based on creditable service and average final salary for the highest of either three or five years, depending on when service commenced.

Group II benefits are provided based on age, years of creditable service, and a benefit multiplier depending on vesting status as of January 1, 2012. The maximum retirement allowance for Group II members vested by January 1, 2012 (45 years of age with 20 years of service or age 60 regardless of years of creditable service) is the average final compensation multiplied by 2.5% multiplied by creditable service. For Group II members not vested by January 1, 2012, the benefit is calculated the same way, but the multiplier used in the calculation will change depending on age and years of creditable service, as follows:

Years of creditable service as of <u>January 1, 2012</u>	Minimum <u>Age</u>	Minimum <u>Service</u>	Benefit <u>Multiplier</u>
At least 8 but less than 10 years	46	21	2.4%
At least 6 but less than 8 years	47	22	2.3%
At least 4 but less than 6 years	48	23	2.2%
Less than 4 years	49	24	2.1%

C. Contributions

Plan members are required to contribute a percentage of their gross earnings to the pension plan, which the contribution rates are 7% for employees and teachers 11.55% for police and 11.80% for fire. The Town makes annual contributions to the pension plan equal to the amount required by Revised Statutes Annotated 100-A:16, and range from 11.08% to 27.79% of covered compensation. The Town's contribution to NHRS for the year ended June 30, 2019 was \$127,863, which was equal to its annual required contribution.

D. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the NHRS and additions to/deductions from NHRS' fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the Town reported a liability of \$1,435,147 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the Town's proportion was .02980450%.

For the year ended June 30, 2019, the Town recognized pension expense of \$119,383. In addition, the reported deferred outflows of resources and deferred (inflows) of resources related to pensions from the following sources:

		Deferred Dutflows of <u>Resources</u>	,	Deferred Inflows) of <u>Resources</u>
Differences between expected and actual experience	\$	11,455	\$	(11,620)
Changes of assumptions		99,319		-
Net difference between projected and actual earnings on pension plan investments		-		(33,211)
Changes in proportion and differences between contributions and proportionate share of contributions		37,427		(116,523)
Contributions subsequent to the measurement date	_	127,863	_	-
Total	\$	276,064	\$_	(161,354)

The amounts reported as deferred outflows of resources and deferred (inflows) of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in 2020. Other amounts reported as deferred outflows of resources and deferred (inflows) of resources related to pensions will be recognized in pension expense as follows:

2020	ċ	20 726
2020	Ş	38,726
2021		13,355
2022		(49,774)

2023 (15,460)

(13,153)

F. Actuarial Assumptions

The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5% p	er v	year
------------------	------	------

Year ended June 30:

Total

Salary increases 5.6% average, including inflation

Investment rate of return 7.25%, net of pension plan investment expense,

including inflation

Mortality rates were based on the RP-2014 employee generational mortality tables for males and females, adjusted for mortality improvements using scale MP-2015, based on the last experience study.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of the most recent actuarial experience study.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Asset Class	Target Allocation Percentage	Weighted Average Average Long- Term Expected Real Rate of <u>Return</u>
Large Cap Equities	22.50 %	4.25%
Small/Mid Cap Equities	7.50	4.50%
Total domestic equities	30.00	
Int'l Equities (unhedged)	13.00	4.50%
Emerging Int'l Equities	7.00	6.00%
Total international equities	20.00	
Core Bonds	4.50	0.50%
Short Duration	2.50	-0.25%
Global Multi-Sector Fixed Income	11.00	1.80%
Absolute Return Fixed Income	7.00	1.14%
Total fixed income	25.00	
Private equity	5.00	6.25%
Private debt	5.00	4.25%
Opportunistic	5.00	2.15%
Total alternative investments	15.00	
Real estate	10.00	3.25%
Total	100.00 %	

G. Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For purposes of the projection, member contributions and employer service cost contributions are projected based on the expected payroll of current members only. Employer contributions are determined based on the pension plan's actuarial funding policy and as required by RSA 100-A:16. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

H. Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.25 %, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate:

			Current	1%
1	.% Decrease		Discount	Increase
	<u>(6.25%)</u>	F	Rate <u>(7.25%)</u>	(8.25%)
\$	1,909,475	\$	1,435,147	\$ 1,037,646

I. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued NHRS financial report.

16. Other Post-Employment Benefits (GASB 75)

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. This Statement identifies the methods and assumptions that are required to be used to project benefit

payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

A. Town OPEB Plan

All the following OPEB disclosures for the Town OPEB plan are based on a measurement date of June 30, 2019.

General Information about the OPEB Plan

Plan Description

The Town indirectly provides post-employment healthcare for retired employees through an implicit rate covered by current employees. Retirees of the Town who participate in this single-employer plan pay 100% of the healthcare premiums to participate in the Town's healthcare program. Since they are included in the same pool as active employees, the insurance rates are implicitly higher for current employees due to the age consideration. This increased rate is an implicit subsidy the Town pays for the retirees.

The Town's OPEB plan is not administered through a trust that meets the criteria in paragraph 4 of GASB 75.

Benefits Provided

The Town provides medical and prescription drug insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

Plan Membership

At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries	
currently receiving benefit payments	2
Active employees	14
Total	16

Funding Policy

The Town's funding policy includes financing the implicit subsidy on a pay-as-you-go basis, as required by statute.

Actuarial Assumptions and Other Inputs

The total OPEB liability was determined using the alternative measurement method as of June 30, 2019, in accordance with the parameters of GASB Statement No. 75. Alternative measurement method valuations of an ongoing plan are allowed for a sole employer with fewer than one hundred total plan members and involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future, similar to broad measurement steps as would be used by an actuarial valuation for plans whose members exceed one hundred. Examples include assumptions about future employment, mortality, and the healthcare cost trend. The alternative measurement method used the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.5% per year

Salary increases 3.25% average, including inflation

Discount rate 3.13%

Healthcare cost trend rates 8% as of 2019, decreasing to an ultimate rate

of 4% in 8 years.

Retirees' share of benefit-related costs 100%

The discount rate was based on the long-term municipal bond rate at June 30, 2019.

Mortality rates were based on mortality tables at the National Center for Health Statistics. The 2014 United States Life Tables for Males and Females were used.

The actuarial assumption for employee turnover used in the June 30, 2019 valuation was based on the results of the most recent experience study of the New Hampshire Retirement System, which was for the period July 1, 2010 – June 30, 2015.

<u>Discount Rate</u>

The discount rate used to measure the total OPEB liability was 3.13%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate.

Total OPEB Liability

The Town's total OPEB liability of \$62,258 was measured as of June 30, 2019, and was determined by the alternative method as of June 30, 2019.

Changes in the Total OPEB Liability

The following summarizes the changes to the total OPEB liability for the past year:

	Total OPEB <u>Liability</u>
Balances, beginning of year	\$ 9,581
Changes for the year:	
Service cost	6,652
Interest	1,949
Changes in assumptions	
or other inputs	51,790
Benefit payments	(7,714)
Net Changes	52,677
Balances, end of year	\$ 62,258

Changes of assumptions and other inputs reflect a change in the discount rate from 3.56% in 2018 to 3.13% in 2019, a change in the cost of health care premiums and change in the estimate of expected years until retirement. All other assumptions were the same as those used in the previous measurement.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	Current	
1%	Discount	1%
<u>Decrease</u>	<u>Rate</u>	<u>Increase</u>
\$ 82,932	\$ 62,258	\$ 47,069

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	Current	
	Healthcare	
1%	Cost Trend	1%
<u>Decrease</u>	<u>Rates</u>	<u>Increase</u>
\$ 57,465	\$ 62,258	\$ 67,450

<u>OPEB Expense and Deferred Outflows of Resources and Deferred (Inflows) of Resources</u> Related to OPEB

For the year ended June 30, 2019, the Town recognized an OPEB expense of \$35,467. At June 30, 2019, the Town did not have any deferred outflows or (inflows) of resources related to the Total OPEB liability.

B. New Hampshire Retirement System Medical Subsidy Plan Description

General Information about the OPEB Plan

Plan Description

In addition to the Town's OPEB plan discussed above, the Town participates in the New Hampshire Retirement System (NHRS) Medical Subsidy. The NHRS administers a cost-sharing, multiple-employer other post-employment benefit plan (OPEB Plan) for retiree health insurance subsidies. Benefit amounts and eligibility requirements are set by state law, and members are designated by type. The four membership types are Group II Police Officer and Firefighters, Group I Teachers, Group I Political Subdivision Employees and Group I State Employees. Collectively, they are referred to as the OPEB Plan.

NHRS issues publicly available financial reports that can be obtained by writing to them at 54 Regional Drive, Concord, NH 03301-8507 or from their website at http://www.nhrs.org.

Benefits Provided

The NHRS Medical Subsidy Plan provides a medical insurance subsidy to qualified retired members. The medical subsidy is a payment made by NHRS to the former employer or their insurance administrator toward the cost of health insurance for a qualified retiree, his/her qualified spouse, and his/her certifiably dependent children with a disability who are living in the household and being cared for by the retiree. Under specific conditions, the qualified beneficiaries of members who die while in service may also be eligible for the medical subsidy. The eligibility requirements for receiving OPEB Plan benefits differ for Group I and Group II members. The monthly Medical Subsidy rates are:

1 Person - \$375.56 2 Person - \$751.12 1 Person Medicare Supplement - \$236.84 2 Person Medicare Supplement - \$473.68

Contributions

Pursuant to RSA 100-A:16,III, and the biennial actuarial valuation, funding for the medical subsidy payment is via the employer contribution rates set for the by NHRS. Employer contributions required to cover that amount of cost not met by the members' contributions are determined by a biennial actuarial valuation by the NHRS actuary using the entry age normal funding method and are expressed as a percentage of gross payroll. The Town contributed 0.30% of gross payroll for Group I employees, and 4.10% for Group II police department members. Employees are not required to contribute. The State Legislature has the authority to establish, amend, and discontinue the contributions requirements of the medical subsidy plan.

Actuarial Assumptions and Other Inputs

The Town's proportionate share of the NHRS Medical Subsidy as of June 30, 2019 is based upon an actuarial valuation performed as of June 30, 2017 (rolled forward to June 30, 2018) using a measurement date of June 30, 2018. The actuarial valuation used the following actuarial assumptions:

Price inflation	2.50%
Wage inflation	3.25%
Salary increases	5.60%
Investment rate of return	7.25%
Discount rate	7.25%

Mortality rates were based on the RP-2014 healthy annuitant and employee generational mortality tables for males and females with credibility adjustments, adjusted for fully generational mortality improvements using scale MP-2015, based on the last experience study.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of the most recent experience study, which was for the period July 1, 2010 – June 30, 2015.

Net OPEB Liability, Expense, and Deferred Outflows and (Inflows)

The Town's proportionate share of the net NHRS Medical Subsidy (net OPEB liability) as of the measurement date of June 30, 2018 was \$162,455, representing 0.03548258%.

For the year ended June 30, 2019, the Town recognized an OPEB expense related to the NHRS Medical Subsidy of \$53,527. At June 30, 2019, the Town reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred		Deferred	
	Outflows of		(Inflows) of	
	<u>R</u>	esources	Re	sources
Contributions subsequent to the measurement date	\$	15,891	\$	-
Difference between expected and actual		054		
experience		954		-
Changes in proportion		10,515		-
Net difference between projected and				
actual OPEB investment earnings	_			(516)
Total	\$_	27,360	\$	(516)

The amount reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the net OPEB liability in the year ending June 30, 2020.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:		
2020	\$	11,308
2021		(161)
2022		(161)
Thereafter		(33)
Total	\$_	10,953

Sensitivity of the Net NHRS Medical Subsidy OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	Current	
1%	Discount	1%
<u>Decrease</u>	<u>Rate</u>	<u>Increase</u>
\$ 169.084	\$ 162.455	\$ 143.887

Healthcare Cost Trend Rate

Healthcare cost trend rates are not applicable given that the benefits are fixed stipends

C. Consolidation of Total/Net OPEB Liabilities and Related Deferred Outflows and (Inflows)

The following consolidates the Town's total OPEB liability and related deferred outflows/inflows, and the Town's proportionate share of the NHRS Medical Subsidy net OPEB liability and related deferred outflows/inflows at June 30, 2019:

	Total/Net OPEB <u>Liability</u>		Total Deferred Outflows <u>of Resources</u>		Total Deferred (Inflows) of Resources		Total OPEB <u>Expense</u>	
Town OPEB Plan	\$	62,258	\$	-	\$	-	\$	35,467
Proportionate share of NHRS Medical Subsidy Plan	_	162,455		27,360	_	(516)	_	53,527
Total	\$_	224,713	\$:	27,360	\$	(516)	\$	88,994

17. Commitments and Contingencies

<u>Outstanding Legal Issues</u> – There are pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole.

<u>Grants</u> – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

<u>Encumbrances</u> – At year-end the Town's general fund has \$15,331 in encumbrances that will be honored in the next fiscal year.

18. New Pronouncements

The Governmental Accounting Standards Board (GASB) has issued Statement No. 84, Fiduciary Activities, effective for the Town beginning with its fiscal year ending June 30, 2020. This statement establishes guidance on how to address the categorization of fiduciary activities for financial reporting and how fiduciary activities are to be reported and may require reclassification of certain funds.

The Governmental Accounting Standards Board (GASB) has issued Statement No. 87, Leases, effective for the Town beginning with its fiscal year ending June 30, 2021. This statement establishes new reporting and disclosure requirements, including the recording of various operating leases in the financial statements.

TOWN OF HOLDERNESS, NEW HAMPSHIRE

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (GASB 68)

JUNE 30, 2019 (Unaudited)

New Hampshire Retirement System

Fiscal <u>Year</u>	Measurement <u>Date</u>	Proportion of the Net Pension <u>Liability</u>	Proportionate Share of the Net Pension <u>Liability</u>	Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position Percentage of the Total Pension Liability
June 30, 2019	June 30, 2018	0.02980450%	\$1,435,147	\$ 669,812	214.26%	64.73%
June 30, 2018	June 30, 2017	0.03116885%	\$1,532,882	\$ 669,119	229.09%	62.66%
June 30, 2017	June 30, 2016	0.03190078%	\$1,696,354	\$ 669,376	253.42%	58.30%
June 30, 2016	June 30, 2015	0.03437966%	\$1,361,960	\$ 652,344	208.78%	65.47%
June 30, 2015	June 30, 2014	0.03095926%	\$1,390,339	\$ 628,603	221.18%	66.32%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available

TOWN OF HOLDERNESS, NEW HAMPSHIRE

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION CONTRIBUTIONS (GASB 68)

JUNE 30, 2019 (Unaudited)

New Hampshire Retirement System

Contractually Fiscal Required <u>Year Contribution</u>		Rela Coi	Contributions in Relation to the Contractually Required Contribution		ribution iciency kcess)	Covered <u>Payroll</u>	Contributions as a Percentage of Covered Payroll	
June 30, 2019	\$	127,863	\$	127,863	\$	-	\$ 685,823	18.64%
June 30, 2018	\$	124,862	\$	124,862	\$	-	\$ 669,812	18.64%
June 30, 2017	\$	116,871	\$	116,871	\$	-	\$ 669,119	17.47%
June 30, 2016	\$	115,340	\$	115,340	\$	-	\$ 669,376	17.23%
June 30, 2015	\$	100,439	\$	100,439	\$	-	\$ 652,344	15.40%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available

TOWN OF HOLDERNESS, NH

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE AND CONTRIBUTIONS OF THE NET OPEB LIABILITY (GASB 75) JUNE 30, 2019 (Unaudited)

Schedule of Proportionate Share

New Hampshire Retirement System Medical Subsidy

Fiscal	Measurement	Proportion of the Net OPEB	Proportionate Share of the Net OPEB	Cour	orad Dayrall	Proportionate Share of the Net OPEB Liability as a	Plan Fiduciary Net Position Percentage of the Net
<u>Year</u>	<u>Date</u>	<u>Liability</u>	<u>Liability</u>	COVE	ered Payroll	Percentage of Covered Payroll	OPEB Liability
June 30, 2019	June 30, 2018	0.03548258%	\$162,455	Ş	669,812	24.25%	7.53%
June 30, 2018	June 30, 2017	0.02467687%	\$112,831	\$	669,119	16.86%	7.91%
June 30, 2017	June 30, 2016	0.02500942%	\$121,072	\$	669,376	18.09%	5.21%

Schedule of Contributions

New Hampshire Retirement System Medical Subsidy

Fiscal <u>Year</u>	Valuation <u>Date</u>	Contractually Required <u>Contribution</u>	Contributions Relative to Contractually Required Contribution	Contribution Deficiency (Excess)	<u>Covered Payroll</u>	Contributions as a Percentage of Covered Employee Payroll
June 30, 2019	June 30, 2018	\$15,891	\$15,891	\$0	\$685,823	2.32%
June 30, 2018	June 30, 2017	\$15,515	\$15,515	\$0	\$669,812	2.32%
June 30, 2017	June 30, 2016	\$11,970	\$11,970	\$0	\$669,119	1.79%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

TOWN OF HOLDERNESS, NEW HAMPSHIRE

REQUIRED SUPPLEMENTARY INFORMATION OTHER POST-EMPLOYMENT BENEFITS (OPEB)

SCHEDULES OF CHANGES IN THE TOTAL OPEB LIABILITY AND CONTRIBUTIONS (GASB 75)

(Unaudited)

		<u>2019</u>		<u>2018</u>
Total OPEB Liability				
Service cost	\$	6,652	\$	1,661
Interest on unfunded liability - time value of money		1,949		341
Changes of assumptions		51,790		287
Benefit payments, including refunds of member contributions	_	(7,714)	_	(1,541)
Net change in total OPEB liability		52,677		748
Total OPEB liability - beginning	_	9,581	_	8,833
Total OPEB liability - ending	\$	62,258	\$	9,581

Does not include New Hampshire Retirement System Medical Subsidy.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Town's financial statements for summary of significant actuarial methods and assumptions.